

# Licensing Sub Committee

21 September 2023

## New premises licence application for Sherborne House, Sherborne

### For Decision

**Portfolio Holder:** Cllr L Beddow, Culture and Communities

**Local Councillor(s):** Cllrs J Andrews

**Executive Director:** J Sellgren, Executive Director of Place

Report Author: Roy Keepax

Job Title: Senior Licensing Officer

Tel: 01305 838028

Email: roy.keepax@dorsetcouncil.gov.uk

**Report Status:** Public

**Brief Summary:** An application has been made for a new premises licence for Sherborne House for the sale of alcohol, late night refreshment, Plays, Films, Indoor Sporting Events, Live Music, Recorded Music, Performances of Dance, anything of a similar description within (e), (f) or (g). The application has been out to public consultation and has attracted relevant representations. A Licensing Sub Committee must consider the application and representations at a public hearing.

**Recommendation:** The Sub-Committee determines the application in the light of written and oral evidence and resolves to take such steps as it considers appropriate and proportionate for the promotion of the licensing objectives of;

- a) The prevention of crime and disorder
- b) The prevention of public nuisance
- c) Public safety
- d) The protection of children from harm

The steps that the Sub-Committee may take are:

- a) to grant the licence subject to such conditions as the authority considers appropriate for the promotion of the licensing objectives, and the mandatory conditions;
- b) to exclude from the scope of the licence any of the licensable activities to which the application relates;

- c) to refuse to specify a person in the licence as the designated premises supervisor;
- d) to reject the application.

**Reason for Recommendation:** The Sub-Committee must consider the oral representations and information given at the hearing before reaching a decision.

## 1. Background

- 1.1 Section 4 of the Licensing Act 2003 sets out the duties of the Licensing Authority, it sets out that a Council's licensing functions must be carried out with a view to promoting the four licensing objectives of:
  - (a) the prevention of crime and disorder;
  - (b) public safety;
  - (c) the prevention of public nuisance; and
  - (d) the protection of children from harm.
- 1.2 All applications and decisions are made with due regard to the Licensing Act 2003 (the Act), the Revised Guidance issued under Section 182 of the Licensing Act 2003 (the Guidance) and the Dorset Council Statement of Licensing Policy (the Policy).

## 2. Details of the application

- 2.1 An application has been made for a new premises licence application for Sherborne House, Newland, Sherborne by Sherborne House Enterprises Limited. The application, Operating Schedule (with proposed conditions) and floor plan can be found at Appendix 1.
- 2.2 The description of the premises within the application form is:

“Events and arts exhibition venue with a café, restaurant and other flexible office, studio and workshop spaces.”
- 2.3 The application is to permit:

A. Plays (Indoors and Outdoors)  
Monday to Sunday 10:00 – 01:00  
Premises shall be open for licensable activities from the commencement of permitted hours on New Year's Eve to the end of permitted hours on New Year's Day

B. Films (Indoors and Outdoors)  
Monday to Sunday 10:00 – 01:00  
Premises shall be open for licensable activities from the commencement of permitted hours on New Year's Eve to the end of permitted hours on New Year's Day

C. Indoor Sporting Events

Monday to Sunday 10:00 – 01:00

Premises shall be open for licensable activities from the commencement of permitted hours on New Year's Eve to the end of permitted hours on New Year's Day

E. Live Music (Indoors and Outdoors)

Monday to Sunday 10:00 – 01:00

Premises shall be open for licensable activities from the commencement of permitted hours on New Year's Eve to the end of permitted hours on New Year's Day

F. Recorded Music (Indoors and Outdoors)

Monday to Sunday 10:00 – 01:00

Premises shall be open for licensable activities from the commencement of permitted hours on New Year's Eve to the end of permitted hours on New Year's Day

G. Performances of Dance (Indoors and Outdoors)

Monday to Sunday 10:00 – 01:00

Premises shall be open for licensable activities from the commencement of permitted hours on New Year's Eve to the end of permitted hours on New Year's Day

H. Anything of a similar description to that falling within (e), (f) or (g), (Indoors and Outdoors)

Monday to Sunday 10:00 – 01:00

Premises shall be open for licensable activities from the commencement of permitted hours on New Year's Eve to the end of permitted hours on New Year's Day

I. Late night refreshment (Indoors)

Monday to Sunday 23:00 – 01:00

On New Years Eve, from 23:00 until 05:00 New Years Day

I. Supply of Alcohol (On and Off)

Monday to Sunday 10:00 – 01:00

Premises shall be open for licensable activities from the commencement of permitted hours on New Year's Eve to the end of permitted hours on New Year's Day

I. Hours premises are open to the public

Monday to Sunday 07:00 – 01:30

Premises shall be open for the commencement of permitted hours on New Year's Eve to the end of permitted hours on New Year's Day

### **3 Responsible Authorities**

- 3.1 Section 13 of the Licensing Act contains the list of Responsible Authorities who must be consulted on each application. Dorset Police, Dorset and Wiltshire Fire Service, Public Health Dorset, the Immigration Authority, Dorset Council Trading Standards, Dorset Council Children's Services, Dorset Council Planning, Dorset Council Licensing, Dorset Council Environmental Protection and Dorset Council Health and Safety have all been consulted.
- 3.2 There were no representations from any of the Responsible Authorities except a request for an additional condition be added to the licence by Environmental Health which the applicant has agreed to add to the licence if the licence was to be granted. This conversation can be found at appendix 2.

### **4 Representations from Other Persons**

- 4.1 There were 3 relevant representations received from members of the public. Their representation can be found at appendix 3.
- 4.2 The representations contain some matters relating to the advertisement of the application. The notices were placed on or near the premises in two locations and the notice was advertised in the Western Gazette. The licence was advertised in the correct manor as required within the Licensing Act 2003.
- 4.3 The main concerns from the interested parties were the finishing times, along with the level of noise these finishing times would entail placing their concerns under the prevention of public nuisance objective.
- 4.4 The applicant's agent sent a letter of mediation to all interested parties via the licensing authority, this can be found at appendix 4.
- 4.5 The Licensing Act 2003 Section 182 Guidance (the Guidance) sets out at 8.13 the role of "other persons":

"As well as responsible authorities, any other person can play a role in a number of licensing processes under the 2003 Act. This includes any individual, body or business entitled to make representations to licensing authorities in relation to applications for the grant, variation, minor variation or review of premises licences and club premises certificates, regardless of their geographic proximity to the premises. In addition, these persons may themselves seek a review of a premises licence. Any representations made by these persons must be 'relevant', in that the representation relates to one or more of the licensing objectives. It must also not be considered by the licensing authority to be frivolous or vexatious. In the case of applications for reviews, there is an additional requirement that the grounds for the review should not be considered by the licensing authority to be repetitious. Chapter 9 of this guidance

(paragraphs 9.4 to 9.10) provides more detail on the definition of relevant, frivolous and vexatious representations.

4.6 The Guidance states at paragraph 9.4 what a “relevant” representation is;

“A representation is “relevant” if it relates to the likely effect of the grant of the licence on the promotion of at least one of the licensing objectives. For example, a representation from a local businessperson about the commercial damage caused by competition from new licensed premises would not be relevant. On the other hand, a representation by a businessperson that nuisance caused by new premises would deter customers from entering the local area, and the steps proposed by the applicant to prevent that nuisance were inadequate, would be relevant. In other words, representations should relate to the impact of licensable activities carried on from premises on the objectives.”

## 5. Considerations

5.1 Paragraphs 9.42 to 9.44 of the Section 182 Guidance sets how the Licensing Authority should decide what actions are appropriate.

*“9.42 Licensing authorities are best placed to determine what actions are appropriate for the promotion of the licensing objectives in their areas. All licensing determinations should be considered on a case by-case basis. They should take into account any representations or objections that have been received from responsible authorities or other persons, and representations made by the applicant or premises user as the case may be.*

*9.43 The authority’s determination should be evidence-based, justified as being appropriate for the promotion of the licensing objectives and proportionate to what it is intended to achieve.*

*9.44 Determination of whether an action or step is appropriate for the promotion of the licensing objectives requires an assessment of what action or step would be suitable to achieve that end. While this does not therefore require a licensing authority to decide that no lesser step will achieve the aim, the authority should aim to consider the potential burden that the condition would impose on the premises licence holder (such as the financial burden due to restrictions on licensable activities) as well as the potential benefit in terms of the promotion of the licensing objectives. However, it is imperative that the authority ensures that the factors which form the basis of its determination are limited to consideration of the promotion of the objectives and nothing outside those parameters. As with the consideration of licence variations, the licensing authority should consider wider issues such as other conditions already in place to mitigate potential negative impact on the promotion of the licensing objectives and the track record of the business. Further advice on determining what is appropriate when imposing conditions on a licence or certificate is provided in Chapter 10. The licensing authority is expected to come to its determination based on an assessment of the evidence on*

*both the risks and benefits either for or against making the determination.”*

**6 Financial Implications**

Any decision of the Sub Committee could lead to an appeal by any of the parties involved that could incur costs.

**7 Natural Environment, Climate & Ecology Implications**

None.

**Well-being and Health Implications**

None.

**8 Other Implications**

None.

**9 Risk Assessment**

9.1.1 **HAVING CONSIDERED:** the risks associated with this decision; the level of risk has been identified as:

Current Risk: Low

Residual Risk: Low

**10 Equalities Impact Assessment**

Not applicable

**11 Appendices**

Appendix 1 – premises licence application and plan.

Appendix 2 – conditions requested by Environmental Health.

Appendix 3 – representations from interested parties.

Appendix 4 – Copy of Mediation Letter to Interested parties.

**12 Background Papers**

[Licensing Act 2003](#)

[Home Office Guidance issued under Section 182 of the Licensing Act 2003](#)

[Dorset Council Statement of Licensing Policy 2021](#)